

105th Congress, 1st Session - - - - - House Document 105-44

RESCISSIONS AND DEFERRAL
OF BUDGETARY RESOURCES

MESSAGE

FROM

THE PRESIDENT OF THE UNITED STATES

TRANSMITTING

A REPORT OF NINE PROPOSED RESCISSIONS OF BUDGETARY RESOURCES, TOTALING \$397 MILLION, AND ONE REVISED DEFERRAL, TOTALING \$7 MILLION, PURSUANT TO 2 U.S.C. 683(a)(1)



FEBRUARY 11, 1997.—Message and accompanying papers referred to the Committee on Appropriations and ordered to be printed

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WASHINGTON : 1997

To the Congress of the United States:

In accordance with the Congressional Budget and Impoundment Control Act of 1974, I herewith report nine proposed rescissions of budgetary resources, totaling \$397 million, and one revised deferral, totaling \$7 million.

The proposed rescissions affect the Departments of Agriculture, Defense-Military, Energy, Housing and Urban Development, and Justice, and the General Services Administration. The deferral affects the Social Security Administration.

WILLIAM J. CLINTON.

THE WHITE HOUSE, *February 10, 1997.*

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R97-1

R97-2

DEPARTMENT OF AGRICULTURE
Foreign Agricultural Service
Public Law 480 program and grant accounts

Of the funds made available under this heading in Public Law 104-180, \$50,000,000 are rescinded of which: \$3,500,000 shall be from the amounts appropriated for ocean freight differential costs; and \$46,500,000 shall be from the amounts appropriated for the costs of direct credit agreements as authorized by the Agricultural Trade Development and Assistance Act of 1954, as amended, and the Food for Progress Act of 1985, as amended.

Rescission Proposal No. R97-1

PROPOSED RESCISSION OF BUDGET AUTHORITY
Report Pursuant to Section 1012 of P.L. 93-344

AGENCY: Department of Agriculture	New budget authority..... \$ 880,405,000 (P.L. 104-180)
BUREAU: Foreign Agricultural Service	Other budgetary resources.. \$ 27,190,615
Appropriations title and symbol: P.L. 480 grants - Titles I (OFD), II, and III 12X2278	Total budgetary resources... \$ 907,595,615
OMB identification code: 12-2278-0-1-151	Amount proposed for rescission..... \$ 3,500,000
Grant program: <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No	Legal authority (in addition to sec. 1012): <input checked="" type="checkbox"/> Antideficiency Act <input type="checkbox"/> Other _____
Type of account or fund: <input type="checkbox"/> Annual <input type="checkbox"/> Multi-year: _____ (expiration date) <input checked="" type="checkbox"/> No-Year	Type of budget authority: <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

Justification: Funding is provided in this account for the non-credit components of Public Law 480: Title I ocean freight differential, Title II and Title III.

The Administration and the Congress agreed to make market development the primary purpose of the P.L. 480 direct credit program in the 1996 Farm Bill. This streamlined focus allows for a greater targeting of program resources on the most promising market development opportunities. This \$3.5 million rescission of Title I Ocean Freight Differential funds, when combined with a proposed rescission of \$46.5 million in subsidy budget authority in the P.L. 480 direct credit program account, totals a proposed \$50 million reduction that would bring the net FY 1997 budget authority for the program as a whole to \$151 million. Commodity shipments would be reduced by approximately 200,000 metric tons as a result of this proposed rescission. However, allocations of Title I commodity assistance that have already been announced for FY 1997 would not be affected by the proposed rescission because the reduction in program funding will be taken from a reserve of unallocated funds and from unobligated funds carried over from FY 1996.

U.S. farm incomes are higher, making this subsidy excessive. In addition, U.S. farmers no longer produce large, unmarketable surpluses of commodities. The original purpose of the program was to help dispose of such surpluses.

Estimated Program Effect: Commodity shipments would be reduced by 200,000 metric tons.

Outlay Effect: (in thousands of dollars):

1997 Outlay Estimate		Outlay Changes					
Without Rescission	With Rescission	FY 1997	FY 1998	FY 1999	FY 2000	FY 2001	FY 2002
1,097,769	1,095,774	-1,995	-1,295	-210	—	—	—

Rescission Proposal No. R97-2

PROPOSED RESCISSION OF BUDGET AUTHORITY
Report Pursuant to Section 1012 of P.L. 93-344

AGENCY: Department of Agriculture	New budget authority..... \$ <u>187,389,000</u> (P.L. 104-180)
BUREAU: Foreign Agricultural Service	Other budgetary resources.. \$ <u>7,404,644</u>
Appropriations title and symbol: P.L. 480 program account 12X2277	Total budgetary resources... \$ <u>194,773,644</u>
	Amount proposed for rescission..... \$ <u>46,500,000</u>
OMB identification code: 12-2277-0-1-151	Legal authority (in addition to sec. 1012): <input checked="" type="checkbox"/> Antideficiency Act <input type="checkbox"/> Other _____
Grant program: <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	
Type of account or fund: <input type="checkbox"/> Annual <input type="checkbox"/> Multi-year: _____ (expiration date) <input checked="" type="checkbox"/> No-Year	Type of budget authority: <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

Justification: Funding is provided in this account for the subsidy costs associated with direct loans obligated in FY 1992 and beyond, as well as administrative expenses of this program.

The Administration and the Congress agreed to make market development the primary purpose of the P.L. 480 Title I direct credit program in the 1996 Farm Bill. This streamlined focus allows for a greater targeting of program resources on the most promising market development opportunities. This \$46.5 million rescission in subsidy budget authority, when combined with a proposed rescission of \$3.5 million in Title I ocean freight differential funds in the P.L. 480 grant account, totals a proposed \$50 million reduction that would bring the net FY 1997 budget authority for the program as a whole to \$151 million. Commodity shipments would be reduced by approximately 200,000 metric tons as a result of this proposed rescission. However, allocations of Title I commodity assistance that have already been announced for FY 1997 would not be affected by the proposed rescission because the reduction in program funding will be taken from a reserve of unallocated funds and from unobligated funds carried over from FY 1996.

U.S. farm incomes are higher, making this subsidy excessive. In addition, U.S. farmers no longer produce large, unmarketable surpluses of commodities. The original purpose of the program was to help dispose of such surpluses.

Estimated Program Effect: Commodity shipments would be reduced by 200,000 metric tons.

Outlay Effect: (in thousands of dollars):

1997 Outlay Estimate		Outlay Changes					
Without Rescission	With Rescission	FY 1997	FY 1998	FY 1999	FY 2000	FY 2001	FY 2002
187,674	161,169	-26,505	-17,205	-2,790	—	—	—

DEPARTMENT OF DEFENSE
Operation and Maintenance
Operation and maintenance, Defense-wide

Of the funds made available under this heading in Public Law 104-208,
\$10,000,000 are rescinded.

Rescission Proposal No. R97-4

PROPOSED RESCISSION OF BUDGET AUTHORITY
Report Pursuant to Section 1012 of P.L. 93-344

AGENCY: Department of Defense - Military	New budget authority..... \$ 10,073,736,000 (P.L. 104-208)
BUREAU: Operation and Maintenance	Other budgetary resources.. \$ 825,264,000
Appropriations title and symbol: Operation and maintenance, Defense-wide 9770100	Total budgetary resources... \$ 10,899,000,000
	Amount proposed for rescission..... \$ 10,000,000
OMB identification code: 97-0100-0-1-051	Legal authority (in addition to sec. 1012): <input checked="" type="checkbox"/> Antideficiency Act <input type="checkbox"/> Other _____
Grant program: <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	
Type of account or fund: <input checked="" type="checkbox"/> Annual <input type="checkbox"/> Multi-year: _____ (expiration date) <input type="checkbox"/> No-Year	Type of budget authority: <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

Justification: Funding is provided in this account for Defense-wide operation and maintenance activities, including operating forces, mobilization, training and recruiting, and administration and service-wide activities.

Due to slight variations in force structure and training schedules, the funds proposed for rescission are in excess of requirements and are not needed for training and other activities funded by this account. Funds would be rescinded from low-priority Reserve programs.

Estimated Program Effect: There would be no effect on the military capability of Reserve forces.

Outlay Effect: (in thousands of dollars):

1997 Outlay Estimate		Outlay Changes					
Without Rescission	With Rescission	FY 1997	FY 1998	FY 1999	FY 2000	FY 2001	FY 2002
10,215,000	10,207,500	-7,500	-1,860	-390	-180	-50	—

DEPARTMENT OF DEFENSE
Procurement
National Guard and Reserve equipment

Of the funds made available under this heading in Public Law 104-208,
\$62,000,000 are rescinded.

Rescission Proposal No. R97-5

PROPOSED RESCISSION OF BUDGET AUTHORITY
Report Pursuant to Section 1012 of P.L. 93-344

AGENCY: Department of Defense - Military	New budget authority..... \$ 779,000,000 (P.L. 104-208)
BUREAU: Procurement	Other budgetary resources.. \$ 445,000,000
Appropriations title and symbol: National Guard and Reserve equipment 977/90350 975/70350 976/80350	Total budgetary resources... \$ 1,224,000,000
OMB identification code: 97-0350-0-1-051	Amount proposed for rescission..... \$ 92,000,000
Grant program: <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	Legal authority (in addition to sec. 1012): <input checked="" type="checkbox"/> Antideficiency Act <input type="checkbox"/> Other _____
Type of account or fund: <input type="checkbox"/> Annual September 30, 1997 <input checked="" type="checkbox"/> Multi-year: September 30, 1998 September 30, 1999 (expiration date) <input type="checkbox"/> No-Year	Type of budget authority: <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

Justification: Funding is provided in this account for Reserve and National Guard equipment.

The funds proposed for rescission are in excess of amounts necessary to meet all required equipment needs.

Estimated Program Effect: There would be no effect on the military readiness of Reserve forces.

Outlay Effect: (in thousands of dollars):

1997 Outlay Estimate		Outlay Changes					
Without Rescission	With Rescission	FY 1997	FY 1998	FY 1999	FY 2000	FY 2001	FY 2002
798,000	788,390	-9,810	-22,196	-14,448	-8,810	-4,402	-2,668

R97-6

DEPARTMENT OF ENERGY

Energy Programs

Strategic petroleum reserve

Of the available unobligated balances under this heading, \$11,000,000 are rescinded.

Rescission Proposal No. R97-6

PROPOSED RESCISSION OF BUDGET AUTHORITY
Report Pursuant to Section 1012 of P.L. 93-344

AGENCY: Department of Energy	New budget authority..... \$ 220,000,000 (P.L. 104-208)
BUREAU: Energy Programs	Other budgetary resources.. \$ 77,328,934
Appropriations title and symbol: Strategic Petroleum Reserve 89x0218	Total budgetary resources... \$ 297,328,934
	Amount proposed for rescission..... \$ 11,000,000
OMB Identification code: 89-0218-0-1-274	Legal authority (in addition to sec. 1012):
Grant program: <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	<input checked="" type="checkbox"/> Antideficiency Act <input type="checkbox"/> Other _____
Type of account or fund: <input type="checkbox"/> Annual <input type="checkbox"/> Multi-year: _____ (expiration date) <input checked="" type="checkbox"/> No-Year	Type of budget authority: <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

Justification: This account was established to provide the United States with adequate strategic and economic protection against disruption in oil supplies. This proposal would rescind funds in excess of program needs. Funds are derived through cost savings resulting from: commercialization of two pipelines and St. James terminal in which maintenance costs will be transferred to the lessee; and eliminating and replacing high maintenance equipment.

Estimated Program Effect: The Department's ability to accomplish its mission successfully would not be affected by this rescission proposal.

Outlay Effect: (in thousands of dollars):

1997 Outlay Estimate		Outlay Changes					
Without Rescission	With Rescission	FY 1997	FY 1998	FY 1999	FY 2000	FY 2001	FY 2002
248,000	239,950	-8,050	-3,850	-1,100	—	—	—

R97-7

DEPARTMENT OF ENERGY
Power Marketing Administration
Construction, rehabilitation, operation and maintenance,
Western Area Power Administration

Of the available unobligated balances under this heading, \$2,111,000 are rescinded.

Rescission Proposal No. R97-7

PROPOSED RESCISSION OF BUDGET AUTHORITY
Report Pursuant to Section 1012 of P.L. 93-344

AGENCY: Department of Energy	New budget authority..... \$ 197,356,000 (P.L. 104-206)
BUREAU: Power Marketing Administrations	Other budgetary resources.. \$ 217,539,000
Appropriations title and symbol: Construction, rehabilitation, operation and maintenance, Western Area Power Administration 89X5068	Total budgetary resources... \$ 414,895,000
OMB identification code: 89-5068-0-2-271	Amount proposed for rescission..... \$ 2,111,000
Grant program: <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	Legal authority (in addition to sec. 1012): <input checked="" type="checkbox"/> Antideficiency Act <input type="checkbox"/> Other _____
Type of account or fund: <input type="checkbox"/> Annual <input type="checkbox"/> Multi-year: _____ (expiration date) <input checked="" type="checkbox"/> No-Year	Type of budget authority: <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

Justification: This proposal would rescind funds in excess Western Area Power Administration program needs. Excess funds result from lower than anticipated costs in FY 1997 programs.

Estimated Program Effect: The Department's ability to accomplish its mission successfully would not be affected by this rescission proposal.

Outlay Effect: (in thousands of dollars):

1997 Outlay Estimate		Outlay Changes					
Without Rescission	With Rescission	FY 1997	FY 1998	FY 1999	FY 2000	FY 2001	FY 2002
230,000	228,050	-950	-1,161	—	—	—	—

R97-8

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
Public and Indian Housing Programs
Annual contributions for assisted housing

~~Of the amounts recaptured under this head during fiscal year 1997 and prior years, with the exception of the recaptures specified in section 214 of Public Law 104-204, \$250,000,000 shall be rescinded.~~

Rescission Proposal No. R97-8

PROPOSED RESCISSION OF BUDGET AUTHORITY
Report Pursuant to Section 1012 of P.L. 93-344

AGENCY: Department of Housing and Urban Development	New budget authority..... \$ 464,442 (P.L. 104-204)
BUREAU: Public and Indian Housing Programs	Other budgetary resources.. \$ 1,891,569,068
Appropriations title and symbol: Annual contributions for assisted housing 86X0164	Total budgetary resources... \$ 1,892,033,510
OMB identification code: 86-0164-0-1-604	Amount proposed for rescission..... \$ 250,000,000
Grant program: <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No	Legal authority (in addition to sec. 1012): <input checked="" type="checkbox"/> Antideficiency Act <input type="checkbox"/> Other _____
Type of account or fund: <input type="checkbox"/> Annual <input type="checkbox"/> Multi-year: _____ (expiration date) <input checked="" type="checkbox"/> No-Year	Type of budget authority: <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

Justification: Funding is provided in this account for three major housing categories: (1) Low-income housing (section 8); (2) Housing for the elderly and disabled (sections 202 and 811); and, (3) Public and Indian housing.

This proposal would rescind approximately \$250 million of obligated balances estimated to be recaptured during FY 1997 and prior years. These recaptures will result from the elimination of excess funds available on some long-term section 8 contracts, the cancellation of reservations for public housing development projects that are unable to proceed to construction, and the recapture of funds from inactive programs. It is anticipated that \$325 million in recaptures will be realized. Pursuant to section 214 of P.L. 104-204, \$25 million of these recaptures will be transferred to the Housing for Persons with AIDS (HOPWA) program, and \$50 million will be used for the Preservation program. The remaining amount, approximately \$250 million, is proposed for rescission.

Estimated Program Effect: There would be no effect on HUD's housing programs from the rescission of recaptured funds.

Outlay Effect: (in thousands of dollars):

1997 Outlay Estimate		Outlay Changes					
Without Rescission	With Rescission	FY 1997	FY 1998	FY 1999	FY 2000	FY 2001	FY 2002
19,847,000	19,837,000	-10,000	-25,000	-41,000	-34,000	-33,000	-33,000

DEPARTMENT OF JUSTICE

General Administration

Working capital fund

Of the available unobligated balances under this heading, \$6,400,000 are rescinded.

Rescission Proposal No. R97-9

PROPOSED RESCISSION OF BUDGET AUTHORITY
Report Pursuant to Section 1012 of P.L. 93-344

AGENCY: Department of Justice	New budget authority.....	\$	0
BUREAU: General Administration	Other budgetary resources..	\$	928,266,780
Appropriations title and symbol: Working capital fund 15X4526	Total budgetary resources...	\$	928,266,780
	Amount proposed for rescission.....	\$	6,400,000
OMB identification code: 15-4526-0-4-751	Legal authority (in addition to sec. 1012):		
Grant program: <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	<input checked="" type="checkbox"/> Antideficiency Act		
	<input type="checkbox"/> Other _____		
Type of account or fund: <input type="checkbox"/> Annual <input type="checkbox"/> Multi-year: _____ (expiration date) <input checked="" type="checkbox"/> No-Year	Type of budget authority: <input type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input checked="" type="checkbox"/> Other <u>Offsetting Collections</u>		

Justification: The funds proposed for rescission are in excess of resources needed for currently approved initiatives.

Estimated Program Effect: None.

Outlay Effect: (in thousands of dollars):

1997 Outlay Estimate		Outlay Changes					
Without Rescission	With Rescission	FY 1997	FY 1998	FY 1999	FY 2000	FY 2001	FY 2002
758,000	751,600	-6,400	--	--	--	--	--

R97-10

GENERAL SERVICES ADMINISTRATION

Expenses, Presidential transition

Of the amounts made available under this heading in Public Law 104-208,
\$5,600,000 are rescinded.

Rescission Proposal No. R97-10

PROPOSED RESCISSION OF BUDGET AUTHORITY
Report Pursuant to Section 1012 of P.L. 93-344

AGENCY: General Services Administration	New budget authority..... \$ 5,600,000 (P.L. 104-208)
BUREAU: General Activities	Other budgetary resources.. \$ 0
Appropriations title and symbol: Expenses, Presidential transition 4770107	Total budgetary resources... \$ 5,600,000
OMB identification code: 023-30-0107-0-1-802	Amount proposed for rescission..... \$ 5,600,000
Grant program: <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	Legal authority (in addition to sec. 1012): <input checked="" type="checkbox"/> Antideficiency Act <input type="checkbox"/> Other _____
Type of account or fund: <input checked="" type="checkbox"/> Annual <input type="checkbox"/> Multi-year: _____ (expiration date) <input type="checkbox"/> No-Year	Type of budget authority: <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

Justification: The FY 1997 Treasury/Postal Appropriations Act provided \$5.6 million for expenses associated with Presidential transition. Pursuant to the Presidential Transition Act of 1963, as amended (3 U.S.C. 102, note), these funds are not to be expended when the incumbent President is reelected and shall be returned to the general funds of the Treasury.

Under the terms of the Budget Enforcement Act (BEA), the Treasury/Postal Appropriations Act was scored in the amount of \$5.6 million in budget authority and outlays for this appropriation by both OMB and CBO. Since these funds will revert to the Treasury, the Administration is proposing this rescission to capture savings under the terms of the BEA. It is our understanding that the CBO baseline contains this funding.

Estimated Program Effect: None.

Outlay Effect: (in thousands of dollars):

1997 Outlay Estimate		Outlay Changes				
Without Rescission	With Rescission	FY 1997	FY 1998	FY 1999	FY 2000	FY 2001
—	—	—	—	—	—	—

Supplemental Report
Report Pursuant to Section 1014(c) of Public Law 93-344

This report updates Deferral No. 97-7, which was transmitted to Congress on December 4, 1996.

This revision increases by \$4,136 the previous deferral of \$7,364,828 in the Limitation on administrative expenses, Social Security Administration, resulting in a total deferral of \$7,368,964. This increase results from the deferral of additional carryover of funds from FY 1996 that cannot be used in FY 1997.

Deferral No. 97-7A

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Social Security Administration	New budget authority..... \$ <u>234,895,000</u> (P.L. 104-208)
BUREAU:	Other budgetary resources..... \$ <u>54,414,828</u>
Appropriation title and symbol: Limitation on administrative expenses 1/ 28X8704	Total budgetary resources..... \$ <u>289,309,828</u>
	Amount to be deferred: Part of year..... \$ _____ Entire year..... * \$ <u>7,368,964</u>
OMB identification code: 20-8007-0-7-651	Legal authority (in addition to sec. 1013): <input checked="" type="checkbox"/> Antideficiency Act <input type="checkbox"/> Other _____
Grant program: <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	
Type of account or fund: <input type="checkbox"/> Annual <input type="checkbox"/> Multi-year: _____ (expiration date) <input checked="" type="checkbox"/> No-Year	Type of budget authority: <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

Justification: This account includes funding for construction and/or renovation of Social Security trust fund-owned headquarters and field office buildings. In addition, funds remain available for costs associated with acquisition of land in Colonial Park Estates adjacent to the Social Security Administration complex in Baltimore, Maryland. The Social Security Administration has received an approved FY 1997 apportionment for \$50,000 to cover potential upward adjustments of prior-year costs related to field office roof repair and replacement projects. Deferred funds may be made available for two purposes: (1) purchase of 9.8 acres of privately-owned land consisting of 14 scattered lots within the Social Security Administration complex that the Federal Government made a commitment to the original owners to purchase and to pay relocation costs contingent upon the owner's desire to sell at some future date; and (2) construction, renovation, and expansion projects when a need for such projects is identified and determined to be necessary for the efficient operation of the Social Security Administration. This action is taken pursuant to the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None.

Outlay Effect: None

1/ This account was the subject of a similar deferral in FY 1996 (D96-2A).

* Revised from previous report.